



General Assembly

January Session, 2005

**Committee Bill No. 6198**

LCO No. 4446

\*04446HB06198PS\_\*

Referred to Committee on Public Safety and Security

Introduced by:  
(PS)

**AN ACT REQUIRING THE DEVELOPMENT OF A THREAT MATRIX  
AND CONCERNING THE DISBURSEMENT OF MUNICIPAL  
HOMELAND SECURITY FUNDS.**

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 28-1a of the general statutes is repealed and the  
2 following is substituted in lieu thereof (*Effective from passage*):

3 (a) There is established a Department of Emergency Management  
4 and Homeland Security, which shall be within the Office of Policy and  
5 Management for administrative purposes only. Said department shall  
6 be the designated emergency management and homeland security  
7 agency for the state. The department head shall be the commissioner,  
8 who shall be appointed by the Governor in accordance with the  
9 provisions of sections 4-5, 4-6, 4-7 and 4-8 with the powers and duties  
10 prescribed in said sections. The commissioner shall possess  
11 professional training and knowledge consisting of not less than five  
12 years of managerial or strategic planning experience in matters relating  
13 to public safety, security, emergency services and emergency response.  
14 No person possessing a record of any criminal, unlawful or unethical  
15 conduct shall be eligible for or hold such position. Any person with

16 any present or past political activities or financial interests that may  
17 substantially conflict with the duties of the commissioner or expose  
18 such person to potential undue influence or compromise such person's  
19 ability to be entrusted with necessary state or federal security  
20 clearances or information shall be deemed unqualified for such  
21 position and shall not be eligible to hold such position. The  
22 commissioner shall be the chief administrative officer of the  
23 department and shall have the responsibility for providing a  
24 coordinated, integrated program for state-wide emergency  
25 management and homeland security. The commissioner may do all  
26 things necessary to apply for, qualify for and accept any federal funds  
27 made available or allotted under any federal act relative to emergency  
28 management or homeland security.

29 (b) With reasonable conformance to applicable federal statutes and  
30 administrative regulations of the Federal Emergency Management  
31 Agency and the requirements of the Connecticut emergency  
32 operations plan, the commissioner shall organize the department and  
33 the personnel of the department as may be necessary for the effective  
34 discharge of the authorized emergency management, civil  
35 preparedness and homeland security missions, including, but not  
36 limited to, the provisions of the Connecticut emergency operations  
37 plan and the national plan for civil preparedness. Any department  
38 personnel may be removed by the commissioner for security reasons  
39 or for incompetence, subject to reinstatement by the Employees'  
40 Review Board. The commissioner may enter into contracts for the  
41 furnishing by any person or agency, public or private, of services  
42 necessary for the proper execution of the duties of the department.  
43 Any such contract that has a cost of three thousand dollars or more  
44 shall be subject to the approval of the Attorney General.

45 (c) The commissioner shall be responsible for: (1) Coordinating with  
46 state and local government personnel, agencies, authorities and the  
47 private sector to ensure adequate planning, equipment, training and  
48 exercise activities by such personnel, agencies, authorities and the

49 private sector with regard to homeland security; (2) coordinating, and  
50 as may be necessary, consolidating homeland security  
51 communications and communications systems of the state government  
52 with state and local government personnel, agencies, authorities, the  
53 general public and the private sector; (3) distributing and, as may be  
54 appropriate, coordinating the distribution of information and security  
55 warnings to state and local government personnel, agencies,  
56 authorities and the general public; and (4) establishing standards and  
57 security protocols for the use of any intelligence information.

58 (d) Not later than July 1, 2006, the commissioner shall develop a  
59 threat matrix and submit such matrix to the state-wide Emergency  
60 Management and Homeland Security Coordinating Council. The  
61 commissioner shall maintain the threat matrix and may revise such  
62 matrix whenever necessary. Not later than December 31, 2006, the  
63 commissioner, with the advice of the council, shall establish and  
64 implement a formula for the distribution of federal funds for  
65 municipal homeland security purposes that (1) requires the  
66 expenditure of not less than seventy-five per cent of such funds,  
67 excluding the amount of such funds retained by the department for  
68 administrative purposes, to municipalities in accordance with their  
69 rating on the threat matrix, and (2) allows the expenditure of the  
70 remainder of such funds in equal amounts to each municipality, in  
71 accordance with population statistics or by such other methodology or  
72 combination of methodologies as the department and the council may  
73 determine from time to time. For the purposes of this subsection,  
74 "threat matrix" means a comprehensive index based upon an analysis  
75 of homeland security threats, risks and other vulnerabilities in each  
76 municipality of the state and an assessment of such threats, risks and  
77 vulnerabilities in the context of probability of attack and the amount of  
78 physical, economic or other harm to the citizens, property and  
79 infrastructure of the state resulting from the attack.

80 [(d)] (e) The commissioner may adopt such regulations, in  
81 accordance with the provisions of chapter 54, as necessary to

82 implement the duties of the department.

83 [(e)] (f) The commissioner shall, in consultation with the bargaining  
 84 unit representing state police, enter into an interagency memorandum  
 85 of understanding with the Department of Public Safety and the  
 86 Military Department to provide for (1) the assignment and  
 87 retrenchment rights of state police and employees of the Military  
 88 Department to work in the department, and (2) interagency  
 89 information sharing. All such assigned employees shall be under the  
 90 sole direction of the commissioner.

91 [(f)] (g) The functions, powers, duties and, as determined to be  
 92 necessary by the commissioner, personnel of the Division of Homeland  
 93 Security within the Department of Public Safety and the Office of  
 94 Emergency Management within the Military Department shall be  
 95 transferred to the Department of Emergency Management and  
 96 Homeland Security in accordance with the provisions of sections 4-  
 97 38d, 4-38e and 4-39.

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	28-1a

**Statement of Purpose:**

To require the development of a threat matrix and to target domestic security funding to high-risk areas while still providing aid to municipalities at lower risk.

*[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]*

Co-Sponsors: REP. SHAPIRO, 144th Dist.; REP. TRUGLIA, 145th Dist.  
 REP. LEONE, 148th Dist.; REP. HENNESSY, 127th Dist.  
 REP. REYNOLDS, 42nd Dist.

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